

# FEDERAL REGISTER

Vol. 80 Monday,

No. 75 April 20, 2015

Pages 21639-22086

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097–6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, Washington, DC 20402 is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The **FEDERAL REGISTER** provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see <a href="https://www.ofr.gov">www.ofr.gov</a>.

The seal of the National Archives and Records Administration authenticates the Federal Register as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the Federal Register shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at *www.fdsys.gov*, a service of the U.S. Government Publishing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 59, 1 (January 2, 1994) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, *gpocusthelp.com*.

The annual subscription price for the Federal Register paper edition is \$749 plus postage, or \$808, plus postage, for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$165, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily Federal Register, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see bookstore.gpo.gov.

There are no restrictions on the republication of material appearing in the Federal Register.

**How To Cite This Publication:** Use the volume number and the page number. Example: 80 FR 12345.

**Postmaster:** Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

#### SUBSCRIPTIONS AND COPIES

#### **PUBLIC**

#### **Subscriptions:**

Paper or fiche 202–512–1800
Assistance with public subscriptions 202–512–1806

General online information Single copies/back copies:

Paper or fiche
Assistance with public single copies
202–512–1800
1–866–512–1800
(Toll-Free)

202-512-1530; 1-888-293-6498

#### FEDERAL AGENCIES

#### **Subscriptions:**

Assistance with Federal agency subscriptions:

Email FRSubscriptions@nara.gov Phone 202-741-6000



### **Contents**

#### Federal Register

Vol. 80, No. 75

Monday, April 20, 2015

## Centers for Medicare & Medicaid Services PROPOSED RULES

Medicare Programs; Skilled Nursing Facilities:

Prospective Payment System and Consolidated Billing FY 2016, Value-Based Purchasing Program, Quality Reporting Program and Staffing Data Collection, 22044–22086

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 21720–21723

#### **Central Intelligence Agency**

NOTICES

Decennial Review of Operational Files Designations, 21704

#### **Coast Guard**

#### PROPOSED RULES

Safety Zones:

Volvo Ocean Race Newport, East Passage, Narragansett Bay, RI, 21670–21673

#### **Commerce Department**

See Economic Development Administration

See International Trade Administration

See National Oceanic and Atmospheric Administration

See National Telecommunications and Information Administration

## Community Living Administration NOTICES

Applications for New Awards:

National Institute on Disability, Independent Living and Rehabilitation Research—Rehabilitation Research and Training Centers, 21723–21727, 21733–21743

Final Priorities:

National Institute on Disability, Independent Living and Rehabilitation Research—Rehabilitation Research and Training Centers, 21727–21733

### Consumer Product Safety Commission NOTICES

Privacy Act; Systems of Records, 21711-21712

### Defense Acquisition Regulations System

Defense Federal Acquisition Regulation Supplements; Technical Amendments, 21656–21657

#### **Defense Department**

See Defense Acquisition Regulations System  ${f NOTICES}$ 

Charter Renewals:

Federal Advisory Committees, 21713–21715 Meetings:

Board of Regents, Uniformed Services University of the Health Sciences, 21713

Defense Science Board, 21712-21713

### Economic Development Administration NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Application for Investment Assistance, 21704-21706

## **Employee Benefits Security Administration PROPOSED RULES**

Best Interest Contract Exemptions, 21960-21989

Definition of the Term Fiduciary; Conflict of Interest Rule— Retirement Investment Advice, 21928–21960

Prohibited Transaction Exemptions; Proposed Amendments and Proposed Partial Revocations:

Certain Transactions Involving Insurance Agents and Brokers, Pension Consultants, Insurance Companies, and Investment Company Principal Underwriters, 22010–22020

Securities Transactions Involving Employee Benefit Plans and Broker-Dealers; Prohibitions Respecting Certain Classes of Transactions Involving Employee Benefits Plans and Certain Broker-Dealers, Reporting Dealers and Banks, 22021–22035

Proposed Amendment to Prohibited Transaction Exemptions, Exemptions from Prohibitions Respecting Certain Classes of Transactions Involving Employee Benefit Plans and Certain Broker-Dealers, Reporting Dealers and Banks, 22004–22010

Proposed Amendments to Class Exemptions, 22035–22042 Proposed Class Exemptions:

Principal Transactions in Certain Debt Securities between Investment Advice Fiduciaries and Employee Benefit Plans and IRAs, 21989–22004

#### **Energy Department**

See Federal Energy Regulatory Commission  ${\bf NOTICES}$ 

Meetings:

Environmental Management Site-Specific Advisory Board, Portsmouth, 21715–21716

President's Council of Advisors on Science and Technology, 21715

#### **Environmental Protection Agency**

#### **RULES**

Mandatory Greenhouse Gas Reporting; CFR Correction, 21650

State Hazardous Waste Management Programs: Vermont—Final Authorizations, 21650–21654 PROPOSED RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

Illinois; Illinois Power Holdings and AmerenEnergy Medina Valley Cogen Variance, 21681–21685

Wisconsin; Infrastructure SIP Requirements for the 2008 Ozone, 2010 NO2, and 2010 SO2 NAAQS, 21685– 21691

Clean Water Act Methods for the Analysis of Effluent, 21691

State Hazardous Waste Management Programs: Vermont, 21691–21692

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Lead; Clearance and Clearance Testing Requirements for the Renovation, Repair, and Painting Program, 21717–21718

OMB Responses, 21719

National Pollutant Discharge Elimination System General

Discharges from Dewatering Activities in Massachusetts and New Hampshire—Dewatering General Permits, 21716-21717

Proposed Consent Decrees, Clean Air Act Citizen Suit, 21718-21719

#### **Equal Employment Opportunity Commission** PROPOSED RULES

Regulations under the Americans with Disabilities Act; Amendments, 21659–21670

#### **Federal Aviation Administration**

#### **RULES**

Airworthiness Directives:

ATR-GIE Avions de Transport Regional Airplanes, 21639-21645

The Boeing Company Airplanes, 21645-21649

### **Federal Energy Regulatory Commission**

NOTICES

Combined Filings, 21716

### **Federal Railroad Administration**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 21795-21796

#### Fish and Wildlife Service

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Alaska Guide Service Evaluation, 21759–21760

### **Food and Drug Administration**

#### NOTICES

Pilot Program for Center for Devices and Radiological Health Electronic Submission for Home Use Device Labeling, 21743-21744

### **General Services Administration**

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Transfer Order—Surplus Personal Property and Continuation Sheet, 21719-21720

#### **Health and Human Services Department**

See Centers for Medicare & Medicaid Services See Community Living Administration See Food and Drug Administration See National Institutes of Health

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 21744-21746

#### **Homeland Security Department**

See Coast Guard

See Transportation Security Administration See U.S. Customs and Border Protection

## Housing and Urban Development Department

Consolidated Delegations of Authority:

Office of Community Planning and Development, 21747-21750

Office of Housing-Federal Housing Administration, 21756-21759

Environmental Impact Statements; Availability, etc.: Coastal and Social Resiliency Initiatives for Tottenville

Shoreline, Staten Island, NY, 21751–21754

Order of Succession:

Office of Housing, 21750

Orders of Succession:

Office of Community Planning and Development, 21755-

Section 8 Housing Assistance Payments Program: FY 2015 Inflation Factors for Public Housing Agency

Renewal Funding, 21754-21755

Service Contract Inventories; FY 2013, 21750-21751

#### **Interior Department**

See Fish and Wildlife Service See Land Management Bureau See National Park Service See Ocean Energy Management Bureau

#### **Internal Revenue Service**

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 21801–21802

#### **International Trade Administration**

#### NOTICES

Antidumping or Countervailing Duty Investigations, Orders, or Reviews:

Melamine from the People's Republic of China, 21706-21707

Melamine from Trinidad and Tobago, 21708-21709 Quarterly Updates to the Annual Listing of Foreign Government Subsidies:

Articles of Cheese Subject to an In-Quota Rate of Duty, 21709

### **International Trade Commission**

#### **NOTICES**

Investigations; Determinations, Modifications, and Rulings, etc.:

Certain Sulfentrazone, Sulfentrazone Compositions and Processes for Making Sulfentrazone, 21762–21763 Meetings; Sunshine Act, 21763

#### **Justice Department**

#### NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Federal Explosives License/Permit Renewal Applications, 21766

Semi-Annual Progress Report for Grantees from the Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program, 21763-21764

Semi-Annual Progress Report for the Court Training and Improvements Program, 21764–21765

Semi-Annual Progress Report for the Semi-Annual Progress Report for Grantees from the Engaging Men and Youth Program, 21765-21766

Consent Decrees under the Clean Water Act and the Resource Conservation and Recovery Act, 21765

#### **Labor Department**

See Employee Benefits Security Administration

#### Land Management Bureau

#### **NOTICES**

Management Plans:

Owyhee Canyonlands Wilderness and Wild and Scenic Rivers, ID, 21761

Public Land Orders:

Michigan—Revocation of the Withdrawal Established by Executive Order Dated August 24, 1842, 21760-21761

#### **Legal Services Corporation**

Application of Federal Law to LSC Recipients, 21654-21656

#### PROPOSED RULES

Recipient Fund Balances, 21700-21703

Use of Non-LSC Funds, Transfer of LSC Funds, Program Integrity; Subgrants and Membership Fees or Dues; Cost Standards and Procedures, 21692-21700

#### **National Aeronautics and Space Administration** NOTICES

Meetings:

Aerospace Safety Advisory Panel, 21766-21767

## **National Highway Traffic Safety Administration**

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 21796-21797 Buy America Waivers, 21797-21801

#### **National Institutes of Health**

#### NOTICES

Meetings:

National Institute of Biomedical Imaging and Bioengineering, 21746

National Institute of Dental and Craniofacial Research,

National Institute of Diabetes and Digestive and Kidney Diseases, 21746

#### National Oceanic and Atmospheric Administration NOTICES

Statements of Organization, Practices, and Procedures: New England Fishery Management Council, 21710

#### **National Park Service**

#### PROPOSED RULES

Gathering of Certain Plants or Plant Parts by Federally Recognized Indian Tribes for Traditional Purposes, 21674-21681

National Register of Historic Places:

Pending Nominations and Related Actions, 21761–21762

#### **National Science Foundation**

#### NOTICES

Charter Renewals:

Advisory Committee for International Science and Engineering, 21767

Meetings:

Advisory Committee for Education and Human Resources, 21767

#### **National Telecommunications and Information** Administration

#### NOTICES

Meetings:

Commerce Spectrum Management Advisory Committee, 21710-21711

### **Nuclear Regulatory Commission**

List of Approved Spent Fuel Storage Casks:

Holtec International HI-STORM 100 Cask System, Certificate of Compliance No. 1014, Amendment No.

8, Revision No. 1; Withdrawal, 21639

#### PROPOSED RULES

Guidance:

Alternate Risk-Informed Approach for Addressing the Effects of Debris on Post-Accident Long-Term Core Cooling, 21658-21659

#### **NOTICES**

Guidance:

Managing the Safety/Security Interface, 21770-21771 Sizing of Large Lead-Acid Storage Batteries, 21774-21775 License Amendment Applications:

Department of Energy; Fort St. Vrain Independent Spent Fuel Storage Installation, 21772-21774

License Transfers:

PPL Susquehanna, LLC, Susquehanna Steam Electric Station, Units 1 and 2, 21767-21769

Meetings; Sunshine Act, 21771-21772

Seismic Stability Analysis for Spent Fuel Dry Cask Stackup Configuration, 21770

#### Ocean Energy Management Bureau PROPOSED RULES

Outer Continental Shelf:

Oil and Gas and Sulphur Operations; Requirements for Exploratory Drilling on the Arctic Outer Continental Shelf, 21670

#### **Postal Regulatory Commission**

#### NOTICES

New Postal Products, 21775-21776

#### Safety and Environmental Enforcement Bureau PROPOSED RULES

Outer Continental Shelf:

Oil and Gas and Sulphur Operations; Requirements for Exploratory Drilling on the Arctic Outer Continental Shelf, 21670

### **Securities and Exchange Commission**

Adoption of Updated EDGAR Filer Manual, 21649-21650 Small and Additional Issues Exemptions under the Securities Act, 21806-21925

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 21784-21785, 21789-21790

Self-Regulatory Organizations; Proposed Rule Changes: BATS Exchange, Inc., 21776-21778

BATS Y-Exchange, Inc., 21782-21784

NASDAQ OMX BX, Inc., 21790-21792

NASDAQ Stock Market LLC, 21778–21782

NYSE Arca, Inc., 21785-21789

#### **Small Business Administration NOTICES**

Disaster Declarations:

Connecticut, 21793

New York, 21792-21793

Oklahoma, 21793

Rhode Island, 21792

## Trade Representative, Office of United States NOTICES

WTO Dispute Settlements:

Anti-Dumping and Countervailing Measures on Certain Coated Paper from Indonesia, 21794–21795

#### **Transportation Department**

See Federal Aviation Administration See Federal Railroad Administration See National Highway Traffic Safety Administration

## Transportation Security Administration NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals: Law Enforcement Officer Flying Armed Training, 21747

#### **Treasury Department**

See Internal Revenue Service NOTICES

Requests for Nominations:

Advisory Committee on Risk-Sharing Mechanisms to Voluntarily Reinsure Against Losses from Acts of Terrorism. 21802

## U.S. Customs and Border Protection NOTICES

Tariff Rate Quota for Tuna in Airtight Containers for Calendar Year 2015, 21746–21747

### U.S.-China Economic and Security Review Commission NOTICES

Public Hearing:

U.S.-China Economic and Security Review Commission, 21802–21803

#### Separate Parts In This Issue

#### Part II

Securities and Exchange Commission, 21806–21925

#### Part III

Labor Department, Employee Benefits Security Administration, 21928–22042

#### Part IV

Health and Human Services Department, Centers for Medicare & Medicaid Services, 22044–22086

#### **Reader Aids**

Consult the Reader Aids section at the end of this page for phone numbers, online resources, finding aids, reminders, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents LISTSERV electronic mailing list, go to http://listserv.access.gpo.gov and select Online mailing list archives, FEDREGTOC-L, Join or leave the list (or change settings); then follow the instructions.

### CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

10 CED	
10 CFR 72	21639
Proposed Rules: 50 52	
14 CFR	
39 (2 documents)	.21639, 21645
<b>17 CFR</b> 200	21806
230 232 (2 documents)	21806
239	21806
240 249	21806
260	
29 CFR Proposed Rules:	
1630 2509	
2510	.21928
2550 (6 documents) 21989, 22004, 22010,	.21960, 22021,
30 CFR	22035
Proposed Rules:	
250 254	21670
550 <b>33 CFR</b>	21670
Proposed Rules:	21670
36 CFR	
Proposed Rules:	21674
<b>40 CFR</b> 98	21650
271	21650
Proposed Rules: 52 (2 documents)	.21681,
136	
271 <b>42 CFR</b>	21691
Proposed Rules:	.22044
<b>45 CFR</b> 1640	
Proposed Rules:	
1610 1627	21692 21692
1628 1630	
<b>48 CFR</b> 205	.21656
206 208	21656
210 213	21656
215 216	21656
	500